

had my druthers, I would go one heck of a lot further than we were proposing to do in the underlying legislation and the amendments. But if we had allowed it to come forward, if we had approved the rule, we would have had the gentleman's bill before this House, a very comprehensive campaign finance reform piece of legislation. We would have had 17 amendments before this House, 12 of which the gentleman from Connecticut (Mr. SHAYS) was preparing to offer. We would have had the opportunity for two substitute campaign finance reform bills to be discussed, debated, and openly voted on in this House. What did we get? Nothing. Not one vote. We got a rule denial that sent it back to committee, and we have lost tremendous ground.

The worst-case scenario that could have occurred if we had supported the rule, that we would move a piece of legislation forward either that was in such good form and in such similar form as the Senate legislation, as the McCain-Feingold legislation, that the Senate would have concurred in it, and we would have taken a huge step to eliminating soft money, to reducing the influence of money on the process. Under the worst-case scenario, we move forward and come out with a bill that the Senate did not like, we go to conference. So we are in conference where we can hammer it out between the Senate and the House. Instead, we are still in a committee in the House, a long way from getting to a final piece of legislation.

What was the grounds for defeating the rule, those who voted against the rule. Why? What did they not like about the rule? It came down to this. This is important for the citizens of this Nation to understand. It came down to procedure over substance. It was not a question of whether each and every one of the gentleman's amendments was going to get a vote. All 12 of them under the rule would get a vote. It is that he and others wanted them all to be voted as one, in one lump sum, they had to take it or leave it, one lump sum. Do I not think that was a good approach? I think the 12 amendments was fair, was reasonable. Each and every amendment would have gotten a vote on the floor; it would have been openly discussed and debated. Instead, none of them came to the floor and the underlying bill did not.

Mr. Speaker, it is a sad day, I think. As one who has fought for this reform, and we got so close to getting a substantive vote, and instead, we are back in committee. All 228 members who voted against the rule, if they so strongly believe the rule was flawed, I would encourage each and every one of them and I would hope that each and

every one of them will bring forward a discharge resolution with what they think we should do and that all 228 are on that discharge resolution.

Mr. Speaker, I urge that we as a House do campaign finance reform once and for all and do it right.

STATUS REPORT ON THE CURRENT LEVELS OF ON-BUDGET SPENDING AND REVENUES FOR FY 2002 AND THE 5-YEAR PERIOD FY 2002 THROUGH FY 2006

Mr. NUSSLE. Mr. Speaker, to facilitate the application of sections 302 and 311 of the Congressional Budget Act and section 201 of the conference report accompanying H. Con. Res. 83, I am transmitting a status report on the current levels of on-budget spending and revenues for fiscal year 2002 and for the five-year period of fiscal years 2002 through 2006. This status report is current through July 11, 2001.

The term "current level" refers to the amounts of spending and revenues estimated for each fiscal year based on laws enacted or awaiting the President's signature.

The first table in the report compares the current levels of total budget authority, outlays, and revenues with the aggregate levels set forth by H. Con. Res. 83. This comparison is needed to enforce section 311(a) of the Budget Act, which creates a point of order against measures that would breach the budget resolution's aggregate levels. The table does not show budget authority and outlays for years after fiscal year 2002 because appropriations for those years have not yet been considered.

The second table compares the current levels of budget authority and outlays for discretionary action by each authorizing committee with the "section 302(a)" allocations made under H. Con. Res. 83 for fiscal year 2002 and fiscal years 2002 through 2006. "Discretionary action" refers to legislation enacted after the adoption of the budget resolution. This comparison is needed to enforce section 302(f) of the Budget Act, which creates a point of order against measures that would breach the section 302(a) discretionary action allocation of new budget authority for the committee that reported the measure. It is also needed to implement section 311(b), which exempts committees that comply with their allocations from the point of order under section 311(a).

The third table compares the current levels of discretionary appropriations for fiscal year 2002 with the "section 302(b)" suballocations of discretionary budget authority and outlays among Appropriations subcommittees. The comparison is also needed to enforce section 302(f) of the Budget Act because the point of order under that section equally applies to measures that would breach the applicable section 302(b) suballocation.

The fourth table gives the current level for 2003 of accounts identified for advance appropriations in the statement of managers accompanying H. Con. Res. 83. This list is needed

to enforce section 201 of the budget resolution, which creates a point of order against appropriation bills that contain advance appropriations that are: (i) not identified in the statement of managers or (ii) would cause the aggregate amount of such appropriations to exceed the level specified in the resolution.

The fifth table compares discretionary appropriations to the levels provided by section 251(c) of the Balanced Budget and Emergency Deficit Control Act of 1985. If at the end of a session discretionary spending in any category exceeds the limits set forth in section 251(c) (as adjusted pursuant to section 251(b)), a sequestration of amounts within that category is automatically triggered to bring spending within the established limits. As the determination of the need for a sequestration is based on the report of the President required by section 254, this table is provided for informational purposes only. The sixth and final table gives this same comparison relative to the revised section 251(c) limits envisioned by the budget resolution.

REPORT TO THE SPEAKER FROM THE COMMITTEE ON THE BUDGET—STATUS OF THE FISCAL YEAR 2002 CONGRESSIONAL BUDGET ADOPTED IN H. CON. RES. 83

(Reflecting action completed as of July 11, 2001—On-budget amounts, in millions of dollars)

| | Fiscal year— | |
|---|--------------|------------------|
| | 2002 | 2002–2006 |
| Appropriate Level: | | |
| Budget Authority | 1,626,488 | (¹) |
| Outlays | 1,590,474 | (¹) |
| Revenues | 1,638,202 | 8,878,506 |
| Current Level: | | |
| Budget Authority | 977,899 | (¹) |
| Outlays | 1,194,235 | (¹) |
| Revenues | 1,672,152 | 8,897,349 |
| Current Level over (+) / under (–) Appropriate Level: | | |
| Budget Authority | –648,589 | (¹) |
| Outlays | –396,239 | (¹) |
| Revenues | 33,950 | 18,843 |

¹ Not applicable because annual appropriations Acts for fiscal years 2003 through 2006 will not be considered until future sessions of Congress.

BUDGET AUTHORITY

Enactment of measures providing new budget authority for FY 2002 in excess of \$648,589,000,000 (if not already included in the current level estimate) would cause FY 2002 budget authority to exceed the appropriate level set by H. Con. Res. 83.

OUTLAYS

Enactment of measures providing new outlays for FY 2002 in excess of \$396,239,000,000 (if not already included in the current level estimate) would cause FY 2002 outlays to exceed the appropriate level set by H. Con. Res. 83.

REVENUES

Enactment of measures that would result in revenue loss for FY 2002 in excess of \$33,950,000,000 (if not already included in the current level estimate) would cause revenues to fall below the appropriate level set by H. Con. Res. 83.

Enactment of measures resulting in revenue loss for the period FY 2002 through 2006 in excess of \$18,843,000,000 (if not already included in the current level estimate) would cause revenues to fall below the appropriate levels set by H. Con. Res. 83.